## Message Text

SECRET

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44

**ACTION ACDA-19** 

INFO OCT-01 EUR-25 IO-14 DRC-01 ISO-00 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 TRSE-00 SAJ-01

AEC-11 AECE-00 OMB-01 OIC-04 DODE-00 SS-20 NSC-10

/146 W

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O R 251653Z OCT 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 8293
AMEMBASSY VIENNA IMMEDIATE
INFO USMISSION NATO BRUSSELS
AMEMBASSY LONDON
USMISSION GENEVA
USNMR SHAPE

S E C R E T BONN 15470

USDEL SALT TWO GENEVA

VIENNA FOR MBFR DEL: GENEVA FOR CSCE DEL: SHAPE FOR INTAF

E.O. 11652: GDS TAGS: PARM, GW

SUBJECT: MBFR: U.S. OPENING STATEMENT AND DE FACTO FLA

REF: (A) VIENNA 8686 AND BONN 15317, (B) STATE 209531, (C) STATE 207141, (D) VIENNA 8711

1. DURING OCT 25 CONVERSATION WITH EMBOFF ON OTHER TOPICS, RUTH REFERRED TO U.S. OPENING STATEMENT AND RECALLED U.S. ARGUMENTATION (REF A) CONCERNING DIFFICULTIES INVOLVED IN ALLIES PRESENTING DE FACTO FLA TYPE CONCEPT TO SOVIETS. RUTH SAID BONN HAD DECIDED TO DROP THIS PROPOSITION (FROM PARA 13 OF) FRG OPENING STATEMENT.

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2. AFTER CAREFUL CONSIDERATION, RUTH SAID HE TENDS TO BELIEVE THAT THE VERY PRESENCE OF THE ALLIES AT THE MBFR NEGOTIATING TABLE CLEARLY IMPLIES THE WESTERN EXPECTATION THAT NO MAJOR CHANGES IN SOVIET FORCES' POSTURE WOULD BE ACCEPTABLE TO THE WEST DURING THE COURSE OF THE NEGOTIATIONS. IN TERMS VERY SIMILAR TO GUIDANCE RECEIVED IN REF B, RUTH VOICED THE VIEW THAT IT WAS BETTER FOR THE ALLIES "TO KEEP THEIR POWDER DRY" AT THIS TIME; RUTH SAID ALLIED DELS COULD THEN REACT FORCEFULLY SHOULD THAT BECOME NECESSARY DURING THE NEGOTIATIONS. IN REPLY, EMBOFF DID NOT DRAW EXPLICITLY ON STATE 209531, BUT DID WELCOME POSITION WHICH RUTH HAD EXPLAINEDONTHIS ISSUE.

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NNN

## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 25 OCT 1973 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN15470

Document Number: 1973BONN15470 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a

Executive Order: GS HILLENBRAND

Errors: N/A Film Number: n/a From: BONN

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Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

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Previous Channel Indicators:
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Previous Handling Restrictions: n/a
Reference: (A) VIENNA 8686 AND BONN 15317, (B), STATE 209531
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: p/o

Review Comment: n/a Review Content Flags: Review Date: 08 AUG 2001

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <08-Aug-2001 by izenbei0>; APPROVED <21-Sep-2001 by garlanwa>

**Review Markings:** 

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: MBFR: U.S. OPENING STATEMENT AND DE FACTO FLA

TAGS: PARM, GE

**To**: n/a

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005